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116TH CONGRESS
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S. 1085

[Report No. 116-83]

To support research, development, and other activities to develop innovative vehicle technologies, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 9, 2019

Mr. PETERS (for himself, Mr. ALEXANDER, and Ms. STABENOW) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

SEPTEMBER 10, 2019

Reported by Ms. MURKOWSKI, without amendment

A BILL

To support research, development, and other activities to develop innovative vehicle technologies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,*

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the “Vehicle Innovation Act
5 of 2019”.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) DEPARTMENT.—The term “Department”
4 means the Department of Energy.

5 (2) SECRETARY.—The term “Secretary” means
6 the Secretary of Energy.

7 **SEC. 3. OBJECTIVES.**

8 The objectives of this Act are—

9 (1) to establish a consistent and consolidated
10 authority for the vehicle technology program at the
11 Department;

12 (2) to develop United States technologies and
13 practices that—

14 (A) improve the fuel efficiency and emis-
15 sions of all vehicles produced in the United
16 States; and

17 (B) reduce vehicle reliance on petroleum-
18 based fuels;

19 (3) to support domestic research, development,
20 engineering, demonstration, and commercial applica-
21 tion and manufacturing of advanced vehicles, en-
22 gines, and components;

23 (4) to enable vehicles to move larger volumes of
24 goods and more passengers with less energy and
25 emissions;

1 (5) to develop cost-effective advanced tech-
2 nologies for wide-scale utilization throughout the
3 passenger, commercial, government, and transit ve-
4 hicle sectors;

5 (6) to allow for greater consumer choice of vehi-
6 cle technologies and fuels;

7 (7) shorten technology development and inte-
8 gration cycles in the vehicle industry;

9 (8) to ensure a proper balance and diversity of
10 Federal investment in vehicle technologies; and

11 (9) to strengthen partnerships between Federal
12 and State governmental agencies and the private
13 and academic sectors.

14 SEC. 4. COORDINATION AND NONDUPLICATION.

15 The Secretary shall ensure, to the maximum extent
16 practicable, that the activities authorized by this Act do
17 not duplicate those of other programs within the Depart-
18 ment or other relevant research agencies.

19 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

20 There are authorized to be appropriated to the Sec-
21 retary for research, development, engineering, demonstra-
22 tion, and commercial application of vehicles and related
23 technologies in the United States, including activities au-
24 thorized under this Act—

25 (1) for fiscal year 2020, \$313,567,000;

- 1 (2) for fiscal year 2021, \$326,109,000;
- 2 (3) for fiscal year 2022, \$339,154,000;
- 3 (4) for fiscal year 2023, \$352,720,000; and
- 4 (5) for fiscal year 2024, \$366,829,000.

5 **SEC. 6. REPORTING.**

6 (a) TECHNOLOGIES DEVELOPED.—Not later than 18
7 months after the date of enactment of this Act and annually thereafter through 2024, the Secretary shall submit
8 to Congress a report regarding the technologies developed
9 as a result of the activities authorized by this Act, with
10 a particular emphasis on whether the technologies were
11 successfully adopted for commercial applications, and if
12 so, whether products relying on those technologies are
13 manufactured in the United States.

15 (b) ADDITIONAL MATTERS.—At the end of each fiscal
16 year through 2024, the Secretary shall submit to the
17 relevant Congressional committees of jurisdiction an annual
18 report describing activities undertaken in the previous year under this Act, active industry participants, the
19 status of public-private partnerships, progress of the program in meeting goals and timelines, and a strategic plan
20 for funding of activities across agencies.

23 **SEC. 7. VEHICLE RESEARCH AND DEVELOPMENT.**

24 (a) PROGRAM.—

- 1 (1) ACTIVITIES.—The Secretary shall conduct a
2 program of basic and applied research, development,
3 engineering, demonstration, and commercial applica-
4 tion activities on materials, technologies, and proc-
5 esses with the potential to substantially reduce or
6 eliminate petroleum use and the emissions of the
7 passenger and commercial vehicles of the United
8 States, including activities in the areas of—
9 (A) electrification of vehicle systems;
10 (B) batteries, ultracapacitors, and other
11 energy storage devices;
12 (C) power electronics;
13 (D) vehicle, component, and subsystem
14 manufacturing technologies and processes;
15 (E) engine efficiency and combustion opti-
16 mization;
17 (F) waste heat recovery;
18 (G) transmission and drivetrains;
19 (H) hydrogen vehicle technologies, includ-
20 ing fuel cells and internal combustion engines,
21 and hydrogen infrastructure, including hydro-
22 gen energy storage to enable renewables and
23 provide hydrogen for fuel and power;
24 (I) natural gas vehicle technologies;

(J) aerodynamics, rolling resistance (including tires and wheel assemblies), and accessory power loads of vehicles and associated equipment;

(K) vehicle weight reduction, including lightweighting materials and the development of manufacturing processes to fabricate, assemble, and use dissimilar materials;

9 (L) friction and wear reduction;

10 (M) engine and component durability;

11 (N) innovative propulsion systems;

(O) advanced boosting systems;

13 (P) hydraulic hybrid technologies;

14 (Q) engine compatibility with and optimi-
15 zation for a variety of transportation fuels in-
16 cluding natural gas and other liquid and gas-
17 eous fuels;

(R) predictive engineering, modeling, and simulation of vehicle and transportation systems;

(S) refueling and charging infrastructure for alternative fueled and electric or plug-in electric hybrid vehicles, including the unique challenges facing rural areas;

(T) gaseous fuels storage systems and system integration and optimization;

(U) sensing, communications, and actuation technologies for vehicle, electrical grid, and infrastructure;

(V) efficient use, substitution, and recycling of potentially critical materials in vehicles, including rare earth elements and precious metals, at risk of supply disruption;

(W) aftertreatment technologies;

(X) thermal management of battery systems;

(Y) retrofitting advanced vehicle technologies to existing vehicles;

(Z) development of common standards, specifications, and architectures for both transportation and stationary battery applications;

(AA) advanced internal combustion engines:

(BB) mild hybrid:

(CC) engine down speeding:

(DD) vehicle-to-vehicle, vehicle-to-pedestrian, and vehicle-to-infrastructure technologies; and

(EE) other research areas as determined by the Secretary.

(A) hydrogen vehicle technologies, including fuel cells, hydrogen storage, infrastructure, and activities in hydrogen technology validation and safety codes and standards;

(B) multiple battery chemistries and novel energy storage devices, including nonchemical batteries and electromechanical storage technologies such as hydraulics, flywheels, and compressed air storage;

(C) communication and connectivity among vehicles, infrastructure, and the electrical grid; and

(D) other innovative technologies research and development, as determined by the Secretary.

1 (3) INDUSTRY PARTICIPATION.—

2 (A) IN GENERAL.—To the maximum ex-
3 tent practicable, activities under this Act shall
4 be carried out in partnership or collaboration
5 with automotive manufacturers, heavy commer-
6 cial, vocational, and transit vehicle manufac-
7 turers, qualified plug-in electric vehicle manufac-
8 turers, compressed natural gas vehicle manufac-
9 turers, vehicle and engine equipment and com-
10 ponent manufacturers, manufacturing equip-
11 ment manufacturers, advanced vehicle service
12 providers, fuel producers and energy suppliers,
13 electric utilities, universities, national labora-
14 tories, and independent research laboratories.

15 (B) REQUIREMENTS.—In carrying out this
16 Act, the Secretary shall—

17 (i) determine whether a wide range of
18 companies that manufacture or assemble
19 vehicles or components in the United
20 States are represented in ongoing public-
21 private partnership activities, including
22 firms that have not traditionally partici-
23 pated in federally sponsored research and
24 development activities, and where possible,
25 partner with such firms that conduct sig-

1 nificant and relevant research and develop-
2 ment activities in the United States;

3 (ii) leverage the capabilities and re-
4 sources of, and formalize partnerships
5 with, industry-led stakeholder organiza-
6 tions, nonprofit organizations, industry
7 consortia, and trade associations with ex-
8 pertise in the research and development of,
9 and education and outreach activities in,
10 advanced automotive and commercial vehi-
11 cle technologies;

12 (iii) develop more effective processes
13 for transferring research findings and tech-
14 nologies to industry;

15 (iv) support public-private partner-
16 ships, dedicated to overcoming barriers in
17 commercial application of transformational
18 vehicle technologies, that use such indus-
19 try-led technology development facilities of
20 entities with demonstrated expertise in
21 successfully designing and engineering pre-
22 commercial generations of such trans-
23 formational technology; and

24 (v) promote efforts to ensure that
25 technology research, development, engi-

1 neering, and commercial application activi-
2 ties funded under this Act are carried out
3 in the United States.

4 (4) INTERAGENCY AND INTRAAGENCY COORDI-
5 NATION.—To the maximum extent practicable, the
6 Secretary shall coordinate research, development,
7 demonstration, and commercial application activities
8 among—

9 (A) relevant programs within the Depart-
10 ment, including—

11 (i) the Office of Energy Efficiency
12 and Renewable Energy;

13 (ii) the Office of Science;

14 (iii) the Office of Electricity Delivery
15 and Energy Reliability;

16 (iv) the Office of Fossil Energy;

17 (v) the Advanced Research Projects
18 Agency—Energy; and

19 (vi) other offices as determined by the
20 Secretary; and

21 (B) relevant technology research and devel-
22 opment programs within other Federal agen-
23 cies, as determined by the Secretary.

24 (5) FEDERAL DEMONSTRATION OF TECH-
25 NOLOGIES.—The Secretary shall make information

1 available to procurement programs of Federal agen-
2 cies regarding the potential to demonstrate tech-
3 nologies resulting from activities funded through
4 programs under this Act.

5 (6) INTERGOVERNMENTAL COORDINATION.—
6 The Secretary shall seek opportunities to leverage
7 resources and support initiatives of State and local
8 governments in developing and promoting advanced
9 vehicle technologies, manufacturing, and infrastruc-
10 ture.

11 (7) CRITERIA.—In awarding grants under the
12 program under this subsection, the Secretary shall
13 give priority to those technologies (either individually
14 or as part of a system) that—

15 (A) provide the greatest aggregate fuel
16 savings based on the reasonable projected sales
17 volumes of the technology; and
18 (B) provide the greatest increase in United
19 States employment.

20 (8) SECONDARY USE APPLICATIONS.—

21 (A) IN GENERAL.—The Secretary shall
22 carry out a research, development, and dem-
23 onstration program that—

- 1 (i) builds on any work carried out
2 under section 915 of the Energy Policy Act
3 of 2005 (42 U.S.C. 16195);
4 (ii) identifies possible uses of a vehicle
5 battery after the useful life of the battery
6 in a vehicle has been exhausted;
7 (iii) conducts long-term testing to
8 verify performance and degradation pre-
9 dictions and lifetime valuations for sec-
10 ondary uses;
11 (iv) evaluates innovative approaches to
12 recycling materials from plug-in electric
13 drive vehicles and the batteries used in
14 plug-in electric drive vehicles;
15 (v)(I) assesses the potential for mar-
16 kets for uses described in clause (ii) to de-
17 velop; and
18 (II) identifies any barriers to the de-
19 velopment of those markets; and
20 (vi) identifies the potential uses of a
21 vehicle battery—
22 (I) with the most promise for
23 market development; and

(II) for which market development would be aided by a demonstration project.

4 (B) REPORT.—Not later than 1 year after
5 the date of enactment of this Act, the Secretary
6 shall submit to the appropriate committees of
7 Congress an initial report on the findings of the
8 program described in subparagraph (A), includ-
9 ing recommendations for stationary energy stor-
10 age and other potential applications for bat-
11 teries used in plug-in electric drive vehicles.

12 (C) SECONDARY USE DEMONSTRATION.—

23 (I) publish the guidelines de-
24 scribed in clause (i); and

(II) solicit applications for funding for demonstration projects.

(iii) PILOT DEMONSTRATION PROGRAM.—Not later than 21 months after the date of enactment of this Act, the Secretary shall select proposals for grant funding under this subsection, based on an assessment of which proposals are mostly likely to contribute to the development of a secondary market for batteries.

11 (b) MANUFACTURING.—The Secretary shall carry out
12 a research, development, engineering, demonstration, and
13 commercial application program of advanced vehicle man-
14 ufacturing technologies and practices, including innovative
15 processes—

16 (1) to increase the production rate and decrease
17 the cost of advanced battery and fuel cell manufac-
18 turing;

19 (2) to vary the capability of individual manufac-
20 turing facilities to accommodate different battery
21 chemistries and configurations;

(3) to reduce waste streams, emissions, and energy intensity of vehicle, engine, advanced battery, and component manufacturing processes;

- 1 (4) to recycle and remanufacture used batteries
2 and other vehicle components for reuse in vehicles or
3 stationary applications;
- 4 (5) to develop manufacturing processes to effec-
5 tively fabricate, assemble, and produce cost-effective
6 lightweight materials such as advanced aluminum
7 and other metal alloys, polymeric composites, and
8 carbon fiber for use in vehicles;
- 9 (6) to produce lightweight high pressure storage
10 systems for gaseous fuels;
- 11 (7) to design and manufacture purpose-built hy-
12 drogen fuel cell vehicles and components;
- 13 (8) to improve the calendar life and cycle life of
14 advanced batteries; and
- 15 (9) to produce permanent magnets for advanced
16 vehicles.

17 **SEC. 8. MEDIUM- AND HEAVY-DUTY COMMERCIAL AND**
18 **TRANSIT VEHICLES PROGRAM.**

19 The Secretary, in partnership with relevant research
20 and development programs in other Federal agencies, and
21 a range of appropriate industry stakeholders, shall carry
22 out a program of cooperative research, development, dem-
23 onstration, and commercial application activities on ad-
24 vanced technologies for medium- to heavy-duty commer-

1 cial, vocational, recreational, and transit vehicles, includ-
2 ing activities in the areas of—

3 (1) engine efficiency and combustion research;
4 (2) onboard storage technologies for compressed
5 and liquefied natural gas;

6 (3) development and integration of engine tech-
7 nologies designed for natural gas operation of a vari-
8 ety of vehicle platforms;

9 (4) waste heat recovery and conversion;

10 (5) improved aerodynamics and tire rolling re-
11 sistance;

12 (6) energy and space-efficient emissions control
13 systems;

14 (7) mild hybrid, heavy hybrid, hybrid hydraulic,
15 plug-in hybrid, and electric platforms, and energy
16 storage technologies;

17 (8) drivetrain optimization;

18 (9) friction and wear reduction;

19 (10) engine idle and parasitic energy loss reduc-
20 tion;

21 (11) electrification of accessory loads;

22 (12) onboard sensing and communications tech-
23 nologies;

24 (13) advanced lightweighting materials and ve-
25 hicle designs;

1 (14) increasing load capacity per vehicle;
2 (15) thermal management of battery systems;
3 (16) recharging infrastructure;
4 (17) compressed natural gas infrastructure;
5 (18) advanced internal combustion engines;
6 (19) complete vehicle and power pack modeling,
7 simulation, and testing;
8 (20) hydrogen vehicle technologies, including
9 fuel cells and internal combustion engines, and hy-
10 drogen infrastructure, including hydrogen energy
11 storage to enable renewables and provide hydrogen
12 for fuel and power;
13 (21) retrofitting advanced technologies onto ex-
14 isting truck fleets;
15 (22) advanced boosting systems;
16 (23) engine down speeding; and
17 (24) integration of these and other advanced
18 systems onto a single truck and trailer platform.

19 **SEC. 9. CLASS 8 TRUCK AND TRAILER SYSTEMS DEM-
20 ONSTRATION.**

21 (a) IN GENERAL.—The Secretary shall conduct a
22 competitive grant program to demonstrate the integration
23 of multiple advanced technologies on Class 8 truck and
24 trailer platforms, including a combination of technologies
25 listed in section 8.

1 (b) APPLICANT TEAMS.—Applicant teams may be
2 comprised of truck and trailer manufacturers, engine and
3 component manufacturers, fleet customers, university re-
4 searchers, and other applicants as appropriate for the de-
5 velopment and demonstration of integrated Class 8 truck
6 and trailer systems.

7 **SEC. 10. TECHNOLOGY TESTING AND METRICS.**

8 The Secretary, in coordination with the partners of
9 the interagency research program described in section 8—

10 (1) shall develop standard testing procedures
11 and technologies for evaluating the performance of
12 advanced heavy vehicle technologies under a range of
13 representative duty cycles and operating conditions,
14 including for heavy hybrid propulsion systems;

15 (2) shall evaluate heavy vehicle performance
16 using work performance-based metrics other than
17 those based on miles per gallon, including those
18 based on units of volume and weight transported for
19 freight applications, and appropriate metrics based
20 on the work performed by nonroad systems; and

21 (3) may construct heavy duty truck and bus
22 testing facilities.

23 **SEC. 11. NONROAD SYSTEMS PILOT PROGRAM.**

24 The Secretary shall undertake a pilot program of re-
25 search, development, demonstration, and commercial ap-

1 plications of technologies to improve total machine or sys-
2 tem efficiency for nonroad mobile equipment including ag-
3 ricultural, construction, air, and sea port equipment, and
4 shall seek opportunities to transfer relevant research find-
5 ings and technologies between the nonroad and on-high-
6 way equipment and vehicle sectors.

7 **SEC. 12. REPEAL OF EXISTING AUTHORITIES.**

8 (a) IN GENERAL.—Sections 706, 711, 712, and 933
9 of the Energy Policy Act of 2005 (42 U.S.C. 16051,
10 16061, 16062, 16233) are repealed.

11 (b) ENERGY EFFICIENCY.—Section 911 of the En-
12 ergy Policy Act of 2005 (42 U.S.C. 16191) is amended—

13 (1) in subsection (a)—

14 (A) in paragraph (1)(A), by striking “vehi-
15 cles, buildings,” and inserting “buildings”; and

16 (B) in paragraph (2)—

17 (i) by striking subparagraph (A); and

18 (ii) by redesignating subparagraphs

19 (B) through (E) as subparagraphs (A)
20 through (D), respectively; and

21 (2) in subsection (c)—

22 (A) by striking paragraph (3);

23 (B) by redesignating paragraph (4) as
24 paragraph (3); and

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